# **City of Fort Lauderdale**

City Hall 100 North Andrews Avenue Fort Lauderdale, FL 33301 www.fortlauderdale.gov



## **Meeting Minutes**

Wednesday, October 10, 2018 12:00 PM

Joint Workshop with Infrastructure Task Force Advisory

Committee

City Commission Conference Room

### **CITY COMMISSION WORKSHOP**

FORT LAUDERDALE CITY COMMISSION

DEAN J. TRANTALIS Mayor - Commissioner
BEN SORENSEN Vice Mayor - Commissioner - District IV
HEATHER MORAITIS Commissioner - District I
STEVEN GLASSMAN Commissioner - District II
ROBERT L. McKINZIE Commissioner - District III

LEE R. FELDMAN, City Manager JOHN HERBST, City Auditor JEFFREY A. MODARELLI, City Clerk ALAIN E. BOILEAU, City Attorney

#### **CALL TO ORDER**

Mayor Trantalis called the Joint Workshop with the Infrastructure Task Force Advisory Committee (ITF) to order at 12:22 p.m.

#### **ROLL CALL**

<u>Present</u>: Commissioner Heather Moraitis, Commissioner Steven Glassman, Commissioner Robert L. McKinzie and Mayor Dean J. Trantalis

Excused: Vice Mayor Ben Sorensen

Infrastructure Task Force Members Present: Chair Marilyn Mammano, Vice Chair Ed Kwoka, Keith Cobb, David Orshefsky, Norman Ostrau, Jacqueline Scott, Fred Stresau, Roosevelt Walters and Ralph Zeltman

#### **QUORUM ESTABLISHED**

<u>Also Present</u>: City Manager Lee R. Feldman, City Clerk Jeffrey A. Modarelli, City Attorney Alain E. Boileau and City Auditor John Herbst

#### **OLD/NEW BUSINESS**

<u>18-1109</u> Infrastructure Task Force Status Report and Discussion

Chair Marilyn Mammano narrated an Infrastructure Task Force's (ITF) Status Report PowerPoint Presentation illustrating their work and recommendations to date.

A copy of this presentation is attached to these minutes.

Chair Mammano reviewed the history of the ITF established to review and advise on the status and needs of public infrastructure. The ITF has hosted 17 public meetings and four District Open Houses, receiving positive neighbor input on local infrastructure investment.

The ITF provided the Commission with four interim recommendations:

The elimination/phase-out of the annual Water/Sewer Return on Investment (ROI) transfer which has been included in the Fiscal Year 2019 Budget;

An equitable revised methodology for Stormwater rates using a "trip-based" methodology. The Commission has directed City Manager Feldman to develop a hybrid-rate methodology, "trip-based" and "area-based";

The establishment of a minimum General Fund revenue source for Capital Improvement Projects (CIP) for roads, sidewalks and seawalls. The ITF will review and research this topic further; and

Analyze and update infrastructure fees on a regular basis to capture growth, related impact fees and the ongoing rate structure analysis.

Based upon the analysis of master planning studies and reports, there is an estimated three billion dollars in infrastructure needs over the next 20 years. Ms. Mammano expounded on details, confirming these are estimates and are being refined by consultants.

Mayor Trantalis commented on use of the recent \$200,000,000 bond. City Manager Feldman explained details associated with the bond. Further comments and discussions ensued.

Chair Mammano commented on ways to fund stormwater infrastructure. Comment and discussion ensued. She continued her review of necessary CIP projects over the next 20 years, commenting that funding for all the projects has not been determined. Further comment and discussion ensued on current estimated costs and future increases.

City Manager Feldman commented on sidewalk repair and expansion costs. Comment and discussion ensued on the current Ordinance that states adjacent property owners are responsible for sidewalks. He confirmed Staff's recommendation to amend the Ordinance to make the City responsible for sidewalk maintenance. Commissioner McKinzie concurred, explaining his position. Further comment and discussion ensued.

Chair Mammano reviewed the ITF's funding recommendations and options. These opportunities include:

Increasing water/sewer rates, stormwater rates, the millage rate; Issuing general obligation and/or revenue bonds; Special assessments; Public/private partnerships; Federal and state grants; and State revolving loans.

Further comment and discussion ensued on raising the millage rate, and water/sewer and stormwater rates.

Chair Mammano confirmed monthly ITF meetings are scheduled through March 2020 and will focus on the following:

Critical infrastructure components;

Pros and cons of various revenue opportunities; and Potential future risks (sea level rise, economic and regulatory concerns).

The ITF requested a Joint Commission Workshop in April 2019 to provide recommendations prior to the next budget cycle.

Board Member David Orshefsky discussed the recent March 2018 \$200,000,000 bond funding water and sewer infrastructure needs, commenting on the need for additional revenue to fund the balance of water and sewer infrastructure work. The existing rate base for stormwater infrastructure is not adequate. The funding amount listed in the ITF slide presentation assumes the stormwater hybrid rate structure will be adopted by the Commission. He commented on rate payer funding for infrastructure improvements and the need for alternative sources of revenue to address the shortfall.

City Manager Feldman discussed a proposed Parks Program Bond and a Police Headquarters Bond (Bonds). It was confirmed the Broward County Supervisor of Elections (SOE) will hold elections in March 2019 for other County municipalities. This would provide an opportunity for the City to work with the SOE to present a ballot initiative for the Bonds at a lower election cost. The Commission would have to act on this matter no later than the second meeting in December 2018. Further comment and discussion ensued on Staff outreach to each District Commissioner and amounts associated with the Bonds.

In response to Board Member Roosevelt Walters' question about a new Police Headquarters, City Manager Feldman commented on possible logistics to temporarily relocate Police Department Staff until a new Police Station is completed, noting the need for review and confirmation. Mayor Trantalis noted the need for further discussion on the location of a new Police Headquarters, expounding on the details. Commissioner Glassman commented on the need for the Commission to act expeditiously for the Bonds to be included on the March 2019 ballot. Further comment and discussion ensued on this topic.

Vice Chair Ed Kwoka commented on timeline requirements for a bond issuance. Comment and discussion ensued. He discussed ITF's

conversations about moving projects forward, confirming his view that the estimated costs of CIPs are conservative, expounding on the details.

Board Member Orshefsky commented on the costs of delay, citing annual capital improvement costs for older buildings and the savings associated with starting projects earlier. Chair Mammano noted the unknown cost of future bonding rates. Comment and discussion ensued on the need to move forward efficiently.

City Manager Feldman expounded on the timeline for building a new Police Headquarters and interim maintenance costs for the current Police Headquarters. Further comment and discussion ensued on having a separate Workshop to discuss a new Police Headquarters. City Manager Feldman confirmed.

Chair Mammano discussed other possible revenue funding sources including:

Federal/state/county agencies; Broward County Penny Sales Tax (November 2018 ballot); Broward County MPO; and Broward County Traffic Mitigation Funds.

Further comment and discussion ensued on MPO projects addressing road infrastructure on Bayview Drive and Cordova Road. In response to Commissioner Glassman, City Manager Feldman confirmed all federal and state grants are being pursued, expounding on the details. Brief comment and discussion ensued on the significant amount of airport funding and the lack of federal funding for infrastructure.

City Manager Feldman recommended the ITF include 5G Broadband technology infrastructure on the CIP project list. This will serve to attract businesses and keep pace with other cities. Vice Chair Kwoka concurred. Further comment and discussion ensued. There was a consensus to add 5G Broadband to the ITF work plan.

Board Member Keith Cobb commented on the direction of internet upgrades and the need for underlying infrastructure. Further comment and discussion ensued on ways to fund 5G Broadband, the fast approaching timeline and its ability to attract hi-tech businesses.

Vice Chair Kwoka asked the Commission for feedback and direction on the presentation's revenue streams. Commissioner McKinzie commented on work to address rate increases for water and sewer, and stormwater infrastructure. Board Member Walters commented on the need to retain the increased revenue streams. Further comment and discussion ensued on vetting previously reviewed revenue streams. Chair Mammano discussed funding sources traditionally used for water and sewer CIP projects. Discussions ensued on millage rates, bonding and debt service. Board Member Walters concurred on the need to raise rates for infrastructure improvements.

City Manager Feldman noted the need to get projects "shovel ready" in anticipation of the next down cycle to take advantage of lower pricing and job creation.

Chair Mammano discussed the current level of services and the ability to sustain them, noting the large percentage of the budget is dedicated to salaries and benefits. Vice Chair Kwoka commented on services.

Vice Chair Kwoka discussed the aggregate component of sea-level rise that includes other municipalities, counties and the state. Brief comment and discussion ensued on hardening infrastructure and partnering to avoid redundancy.

Board Member Cobb acknowledged the vast and complicated nature of addressing infrastructure needs. He recommended a dedicated Strategic Planning Team to model all solutions for each infrastructure need and provide cohesive, meaningful information. This would enable the Commission to efficiently address infrastructure needs. Mayor Trantalis confirmed Staff's role in bringing infrastructure needs to the decision-making level, expounding on the ITF's purpose which includes providing a community perspective.

Commissioner Moraitis gave a recap of ITF recommendations, including a Stormwater Ordinance, Sidewalk Ordinance, Police Station Bond, Parks Bond, and the addition of 5G Broadband. She inquired about the City/County Government Center public private partnership (P3). Mayor Trantalis responded that the County took the P3 off the table.

Board Member Walters commented on the professional efforts and contributions of the ITF, confirming Staff has been responsible and responsive.

Board Member Orshefsky discussed the Capital Budget, commenting on its traditional funding and its future bond funding. With future bonds, existing draws on the Capital Budget would be decreased. More revenue needs to be provided on an annual and recurring basis. He

recommended a minimum funding goal for CIP Line Item 331 which City/County Government Center needs to be maintained. Further comment and discussion ensued on project financing, current revenue, a revenue source for recurring projects and future financing of the CIP.

Board Member Ralph Zeltman commented on the superior materials available for replacing water and sewer infrastructure and the importance of staying on top of infrastructure maintenance and replacement.

Board Member Fred Stresau commented on the urgency of addressing sea level rise, commenting on its future impact. Mayor Trantalis confirmed ITF recommendations include a municipal component to address seawalls. Addressing sea level rise will require participation from multiple stakeholders including surrounding municipalities and counties in the region, the state and Port Everglades.

Mr. Stresau commented on his involvement with *Friends of Florida*, an organization working towards addressing sea level rise, expounding on the details. Further comment and discussion ensued on each area's numerous variables relating to sea level rise. Mayor Trantalis discussed the possibility of each area having a committee to address this concern. Further comment and discussion ensued.

Board Member Norm Ostrau said after circulation of ITF recommendations to residents, there was no objection to a tax increase. Mayor Trantalis commented on a possible tax increase after infrastructure needs and solutions have been honed. Chair Mammano commented on ITF discussions on raising the millage rate and dedicating all ensuing revenue to CIP Line Item 331.

Board Member Jacquelyn Scott commented on the productivity of this meeting, thanking City Manager Feldman for his input on the timeline for the proposed Bonds. She confirmed her support of increasing the millage rate and the ensuing revenue being dedicated to CIP Line Item 331.

Chair Mammano concurred with Mr. Walters' comments on Staff's cooperation and input. Chair Mammano requested confirmation that the ITF has been successful in conveying the complexity, cost, and importance of adequately determining a revenue source to fully fund all infrastructure needs, stating this will require significant policy decisions. She requested an additional Joint Commission Workshop prior to the next budget meeting. During that Workshop, the ITF will provide supplementary recommendations to raise additional revenues for the next budget cycle.

Mayor Trantalis thanked the ITF for their work and effort, encouraging the ITF to communicate with each Commission member.

Commissioner Glassman thanked the ITF, recommending budget discussions begin earlier. Vice Chair Kwoka recommended a Joint Meeting with the ITF and the Budget Advisory Board (BAB). City Manager Feldman discussed conversations with the Chair of the Budget Advisory Board (BAB) and the recommendation for an earlier conversation between the Commission and the BAB. He discussed the need for the BAB's work plan to focus on the budget. The BAB will have a meeting on October 17, 2018 to discuss their work plan. Commissioner Glassman concurred, expounding on the need to approach the budget process in a different manner. Further comment and discussion ensued.

Mayor Trantalis requested a Joint Workshop with the ITF in January 2019 in addition to the one requested in April 2019.

#### **ADJOURNMENT**

Mayor Trantalis adjourned the Joint Workshop with the Infrastructure Task Force Advisory Committee at 1:48 p.m.